

# Licensing Policy

## Consultation Report

2023

[carmarthenshire.gov.wales](http://carmarthenshire.gov.wales)

Cyngor **Sir Gâr**  
**Carmarthenshire**  
County Council



## Contents

Introduction and Context .....	3
Outline of Approach and Consultation Methods .....	3
Key Quantitative Findings from the Survey .....	5
Conclusions.....	23
<i>Appendix A – Licensing Policy survey</i> .....	28
<i>Appendix B – Police consultation Response</i> .....	46
A Separate Matrix Table with Analysis of General Comments from the Survey has been prepared.	

**CARMARTHENSHIRE COUNTY COUNCIL**  
**Licensing Policy Consultation**

**INTRODUCTION & CONTEXT**

On a periodic basis – at least once every five years – the local authority is legally required to review its Licensing Policy under the Licensing Act 2003 to ensure fitness for purpose. The current policy was adopted by the authority in March 2021 following a limited consultation exercise due to the impact of the Coronavirus pandemic.

Consultation is an intrinsic part of this process: the policy must be responsive to local needs, it should take under advisement comments from myriad stakeholders and seek evidence that will help evaluate progress against its statutory objectives.

This report, incorporating the results of the public consultation and the authority's response in summary form, will go to the Licensing Committee and then on to Cabinet and finally to full Council.

---

This report:

- 1) Outlines the approach and consultation methods deployed;
  - 2) Summarises results and key findings;
  - 3) Considers free-text responses from residents, licence holders, organisations and town and community councils;
  - 4) Provides a conclusion
- 

**1) OUTLINE OF APPROACH AND CONSULTATION METHODS**

A mixed-methods approach to ascertaining views on Carmarthenshire's Licensing Policy was employed to gather quantitative and qualitative data for analytical and evaluative purposes. Specifically, the consultation focused on identifying whether alcohol related anti-social behaviour continues to be a problem in Lammas Street, Carmarthen and Station Road, Llanelli and whether there is evidence to support retaining the Cumulative Impact Assessments (CIAs) for Lammas Street, Carmarthen and Station Road, Llanelli. The consultation also sought views regarding the adoption of a further Cumulative Impact Assessment for Nott Square, King Street and Queen Street, Carmarthen.

In accordance with the Licensing Act 2003, a number of statutory consultees were engaged throughout the consultation. This included:

- the chief officer of police
- the fire authority
- persons/bodies representative of local premises licence holders

- persons/bodies representative of local club premises certificate holders
- persons/bodies representative of local personal licences
- persons/bodies representative of businesses and residents in the area

More generally, the following mechanisms and consultation channels were utilised:

### **Publicity**

The consultation was publicised through the Council's press office, through means including: information on the Council's website; online consultation portal and through social media feeds. We also raised awareness of the consultation with the Disability coalition and ageing well forums.

### **Workshop**

The licensing committee on the 27<sup>th</sup> of July 2023 was used as an opportunity to take members of committee through the consultation document.

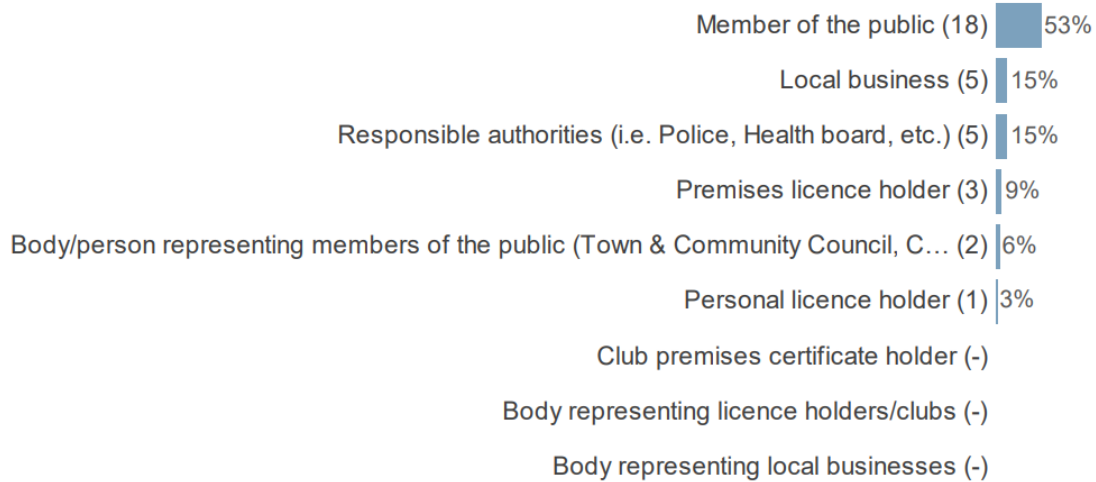
### **Survey**

Surveys are a cost-effective method for finding out stakeholders' views and can be administered in a variety of different ways. An electronic and paper survey was thus selected as the principal method for gathering data. The survey contained a number of fixed-response (closed) and free-response (open) questions. Furthermore, the survey encouraged respondents to upload/attach evidence to support their submission.

The on-line survey was made available through Carmarthenshire County Council's consultation page. In addition to listed statutory consultees, links to the survey were circulated to county councillors and town and community councils, licence holders, licensing solicitors, MPs and AMs. Taken as a whole, consultation invites were sent to over 1000 individuals and organisations.

The consultation exercise resulted in **35 submissions** from a wide section of the community.

**Are you responding as a..**



**2) KEY FINDINGS FROM THE SURVEY**

In order to illustrate the key findings of the survey, this section will be structured by considering each survey question in turn along with a summary of the submissions of respondents and example comments. Comments from the consultation are listed along with analysis in a separate matrix table.

1. Respondents were asked whether they believe that certain issues are problematic in their local area. Respondents were asked to what extent are specific alcohol-related issues a problem in their local area. A summary is provided in the table below:

	<b>Serious problem</b>	<b>Moderate problem</b>	<b>Minor problem</b>	<b>Not a problem</b>
<b>Anti social behaviour</b>	<b>50.00%</b>	<b>25.00%</b>	<b>7.00%</b>	<b>18.00%</b>
<b>Alcohol related violence</b>	<b>19.00%</b>	<b>50.00%</b>	<b>12.00%</b>	<b>19.00%</b>
<b>Alcohol related litter</b>	<b>61.00%</b>	<b>18.00%</b>	<b>3.00%</b>	<b>18.00%</b>
<b>Street drinking</b>	<b>39.00%</b>	<b>32.00%</b>	<b>11.00%</b>	<b>18.00%</b>
<b>Noise disturbance</b>	<b>42.00%</b>	<b>31.00%</b>	<b>10.00%</b>	<b>17.00%</b>
<b>Criminal damage</b>	<b>20.00%</b>	<b>36.00%</b>	<b>16.00%</b>	<b>28.00%</b>
<b>other</b>	<b>31.00%</b>	<b>8.00%</b>	<b>0.00%</b>	<b>61.00%</b>

It is worth noting that in comparison with responses to the 2020 consultation exercise there has been a significant % increase in terms of concerns regarding Anti social behaviour (previously 22.2%), Alcohol related violence (previously 5.6%), Street drinking (previously 5.6%) and Noise disturbance (previously 22.2%) being a serious

problem. The majority of the locations identified by respondents to this part of the survey correspond with the cumulative impact assessment areas under consideration.

Respondents were also encouraged to provide any other businesses, activities or events which should be included in the policy. 51.9% of respondents indicated that the policy should include additional businesses and events. A total of 14 respondents took the opportunity to note that Festivals / events (n=7) and restaurants / food business (n=3) should be included.

**Are there any types of business, activities or events that should be encouraged by the policy? e.g Festivals, restaurants, late night takeaways or bars.**



Respondents were asked whether they agree that the Licensing policy hot spots should remain and whether additional areas needed to be added. At present the Licensing Policy identifies areas as hot spots of alcohol related crime and disorder.

The hot spot areas have been identified by Dyfed Powys Police and are intended to highlight areas within the county where applicants and existing licence holders are strongly advised to have appropriate measures in place to prevent crime and disorder on these streets. The areas include:

**Ammanford** - Quay Street, Wind Street.

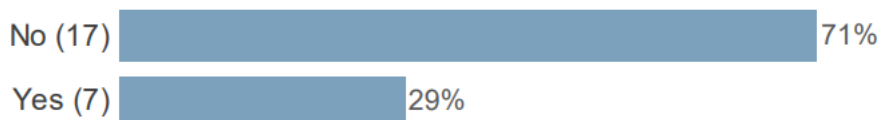
**Carmarthen** - Coracle Way, Lammas Street, Water Street, Priory Street, Queen Street, King Street, Nott Square.

**Llanelli** - Murray Street, Station Road, Stepney Street, Ann Street.

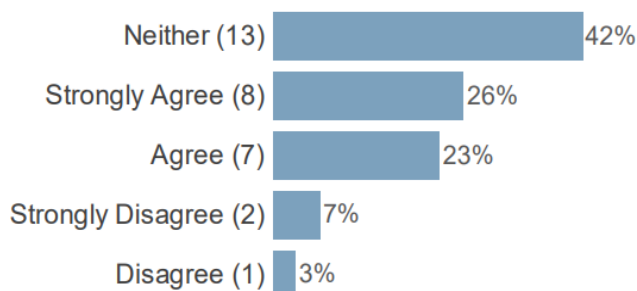
**Please tell us: (Should these areas remain?)**



**Please tell us: (Should any others be added?)**



**To what extent do you agree that there continues to be a problem with alcohol related anti-social behaviour in Lamma Street, Carmarthen?**



As pictured in the chart above, 49% of respondents either agreed (23%) or strongly agreed (26%) that Lamma Street, Carmarthen continues to have a problem with alcohol related anti-social behaviour. This amounted to 15 out of 31 of responses to this question. It was also seen that 42% of responses neither agreed nor disagreed with the statement. It was seen that 10% disagreed that there continues to be a problem.

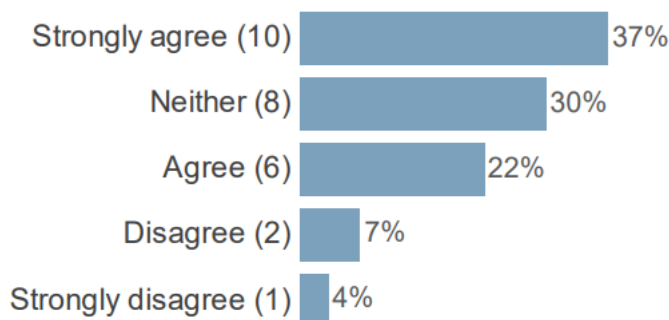
The following question asked residents to indicate on a likert scale their agreement to these statements.

- A Cumulative impact assessment is still needed for Lamma Street, Carmarthen
- The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises.

- The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises.
- The cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises).

Firstly, 59% (n=16) of respondents agreed that a Cumulative Impact Assessment is still needed for Lammas Street, Carmarthen. It was seen that 37% (n=10) of participants strongly agreed with this statement whilst 22% (n=6) agreed. Conversely, 11% (n=3) of respondents felt that there is no need for a Cumulative Impact Assessment for Lammas Street. The results can be seen in the bar chart below.

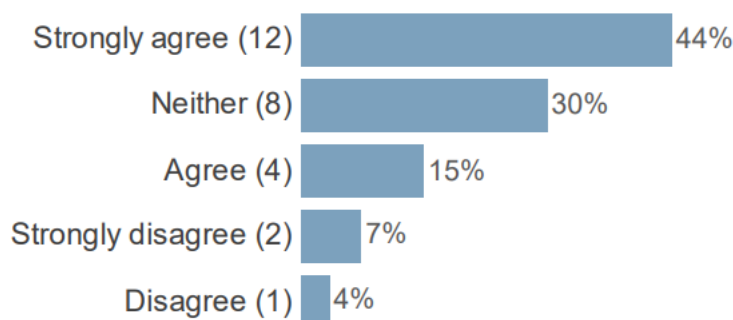
**Q24a) A Cumulative Impact Assessment is still needed for Lammas Street, Carmarthen**



**Q24b) The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises.**

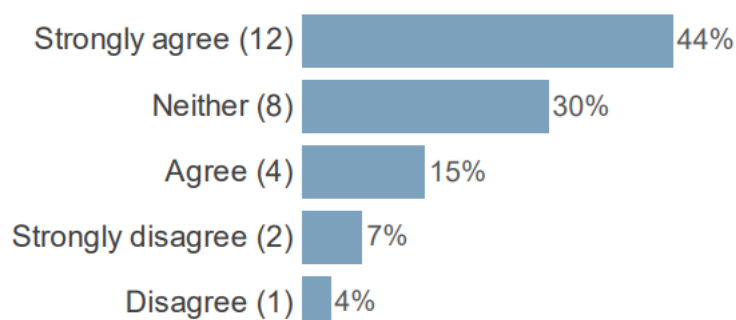
When examining respondents thoughts on whether they agreed that the assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises, it was seen that 44% strongly agreed . Moreover, 15% of respondents agreed with this statement. 30% of participants noted that they neither agreed nor disagreed with the statement. Whilst 4% (n=1) disagreed and 7% (n=2) that the assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises on Lammas Street. The results can be seen in the table below.





**Q24c) The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises.**

59% of respondents strongly agreed or agreed that the Cumulative Impact Assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises on Lammas Street. Most of the respondents 'strongly agreed' with the question (44%) whilst another 15% agreed. 30% of participants noted that they neither agreed nor disagreed. 10% of the respondents noted that they disagree. Results can be seen in the table below.

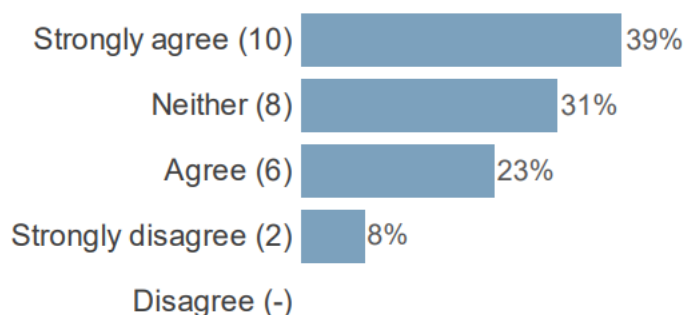


Overall, it was seen that respondents strongly agree that there is a need for a Cumulative Impact Assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises on Lammas Street.

**Q24d) The cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises).**

62% of respondents strongly agreed or agreed that the Cumulative Impact Assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises) on Lammas Street. Most of the respondents 'strongly agreed' with the question (39%) whilst another 23% agreed. 31% of

participants noted that they neither agreed nor disagreed. 8% of the respondents noted that they strongly disagreed. Results can be seen in the table below.



Overall, it was seen that respondents agree that there is a need for a Cumulative Impact Assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises) on Lammas Street.

Respondents strongly agree that there is a need for a Cumulative Impact Assessment (CIA) to continue to apply to Lammas Street, Carmarthen and that the assessment should continue to apply to premises selling alcohol for consumption both on and off the premises as well as premises providing Late Night Refreshment.

72% of respondents to the survey indicated that alcohol related Anti Social Behaviour (ASB) is still a problem in Lammas Street Carmarthen.

Here are some examples of responses submitted relating to Lammas Street –

*“The problems have reduced which demonstrates that this is working, there remain issues with anti-social behaviour, criminal damage and litter so it hasn’t all been resolved but is worse in other parts of the town that don’t have a cumulative impact assessment.”*

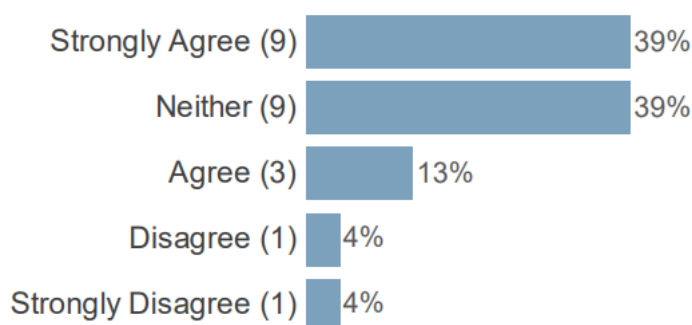
*“People gathered after a night drinking in one place leads to fighting and rubbish. Lammas Street is often a mess due to damaged windows and litter”.*

*“As a Town and County Councillor for the area since 2017 I would like to relay the following observation and comment with regards the review of the effectiveness of the existing Cumulative Impact Assessment area in Carmarthen and the possibility of an additional Assessment in the Nott Square, King Street and Queen Street area of town. I think it important for the review to take into account that from my perspective the establishment of the existing CIA in the Lammas Street area has been a great success. Complaints of Anti-social behaviour and alcohol related disturbances, assaults, criminal damage and noise etc have reduced to such an extent that complaints are now few and tend to be associated with gatherings in the vicinity of the*

*late night take away premises. Given the very noticeable difference I would therefore very much support the current arrangements to continue.”*

This is supported by the Dyfed Powys Police submission at page 44 of this report which indicates that during 2021 to 2023, Lammas Street has significant numbers of ASB incidents (13), Alcohol Related Crimes(24) and Alcohol related safety welfare issues(46). Complaint data supplied by EH indicates that they receive complaints regarding the noise from licensed premises and regarding persons congregating outside licensed premises. Licensing complaint data shows the section receiving 22 referrals/ complaints regarding licensed premises in Lammas Street since 2020. Whilst the number of licensed premises has remained static since the introduction of the CIA in 2019, the section has since received enquiries regarding licensing other premises in the street from operators who have then chosen to license late night venues in other parts of the town. Observations by licensing officers working in Lammas Street confirm the statements made by respondents to the survey, that at certain peak times, including the early hours of the morning, persons congregate in the street outside the licensed premises, including takeaways.

**Q29. To what extent do you agree that there continues to be a problem with alcohol related anti-social behaviour in the specific area of Station Road, Llanelli?**



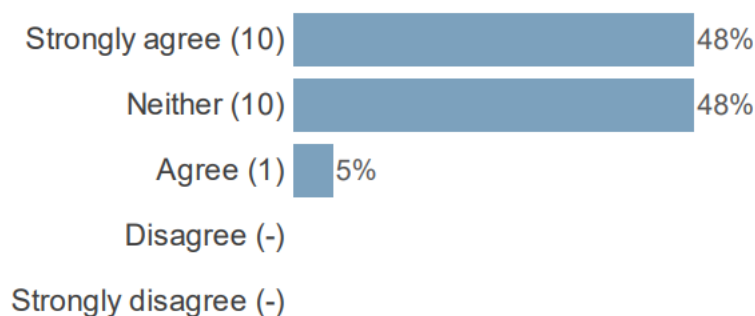
As pictured in the chart above, 52% of respondents either agreed (13%) or strongly agreed (39%) that Station Road, Llanelli continues to have a problem with alcohol related anti-social behaviour. This amounted to 12 out of 23 of responses to this question. It was also seen that 39% of responses neither agreed nor disagreed with the statement. It was seen that 8% disagreed that there continues to be a problem. That the majority of respondents consider there continues to be a problem with alcohol related anti-social behaviour on Station Road, Llanelli.

The following question asked respondents to note to what extent did they agree or disagree with the following statements:

- A cumulative impact assessment is still needed for the specific area of Station Road, Llanelli.
- The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises.
- The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises.
- The cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises).

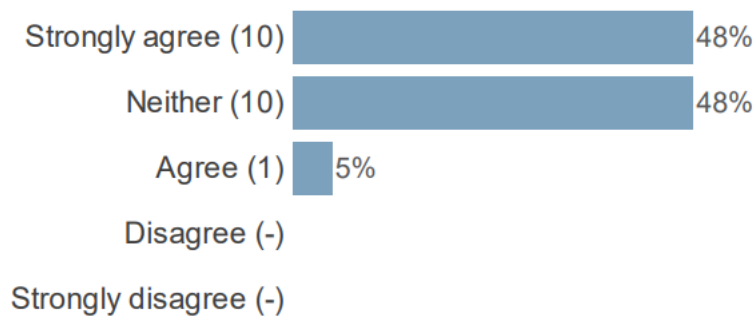
Firstly, it was seen that 53% (n=11) of the respondents agreed that the cumulative impact policy is still needed for the specific area of Station Road, Llanelli. Of the 53% that agreed, 48% strongly agreed with this statement. 10 individuals (48%) noted that they did not agree nor disagree with the statement whilst 0% disagreed. Results can be seen in the bar graph below.

#### **Q34a) A cumulative impact assessment is still needed for the specific area of Station Road, Llanelli**



Secondly, when asked if respondents agree that the cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises, it was seen that 53% (n=10) and 5% (n=1) of respondents strongly agreed and agreed, respectively. A high percentage of respondents (48%; n=10) neither agreed nor disagreed with the question. 0% of participants indicated that they disagree with the statement. Moreover, not one respondent noted that they strongly disagree with the question. The results are displayed in the bar chart below.

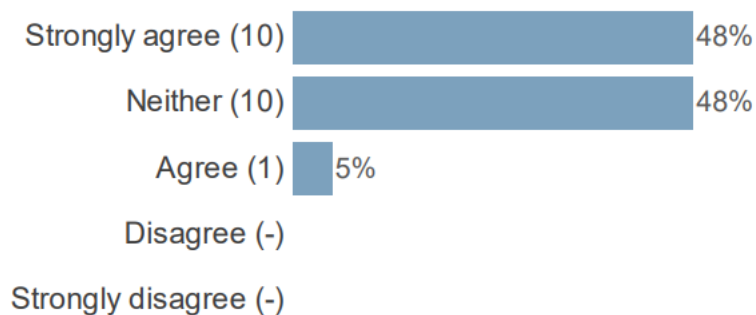
**Q34b) The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises.**



Overall, it was seen that respondents agreed that the cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises on Station Road, Llanelli.

**Q34c) The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises.**

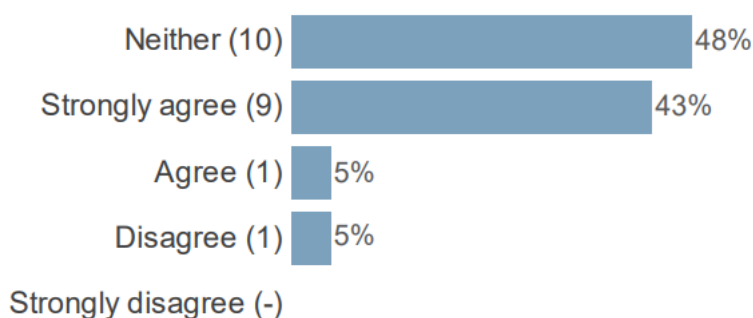
The majority of participants (53%) either strongly agreed 48% or agreed 5% that the cumulative impact policy should continue to apply to premises that wish to sell alcohol for consumption off the premises on Station Road, Llanelli. It was seen that 48% of respondents neither agreed or disagreed with the proposal. One participant 5% noted that they disagreed with the question. Results are demonstrated in the table below.



Overall, it was seen that respondents agreed that the cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises on Station Road, Llanelli.

**Q34d) The cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises).**

A high percentage of respondents (48%) neither agreed nor disagreed that the cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises) Station Road, Llanelli. It was seen that an equal number of respondents (10) either strongly agreed 43% or agreed 5% . Only one participant (5%) noted that they disagreed with the question. Results are demonstrated in the table below.



Overall, it was seen that respondents agreed that the cumulative impact assessment should continue to apply to premises that wish provide late night refreshment (e.g. Take away premises) in Station Road, Llanelli.

Respondents strongly agree that there is a need for a Cumulative Impact Assessment to continue to apply to a portion of Station Road, Llanelli and that the assessment should continue to apply to premises selling alcohol for consumption both on and off the premises as well as premises providing Late Night Refreshment.

52% of respondents to the survey indicated that alcohol related ASB is still a problem in Station Road, Llanelli. In addition, 48% of respondents strongly agreed that the cumulative impact assessment is still needed for the specific area of station road and no respondents disagreed with the need for the assessment to continue.

Here are some examples of responses relating to Station Road, Llanelli

*“The underlying issues are not yet fixed let alone to be considered for relaxation”*

*“Issues continually raised by public in area relating to drunk and disorderly on streets.”*

*“Accosted by drunks and people high on substances continually”*

*“Live in area ,alcohol consumption witnessed from early morning to late evening”*

*“The Transforming Tyisha team would support the continuation of the cumulative impact assessment within the Station Road area of Llanelli. We feel that the implementation of these restrictions falls in line with the aims and objectives set out by the project at it’s outset. The Transforming Tyisha Project was established following the completion of a Planning for Real exercise. This exercise allowed members of the community to raise the concerns and issues they felt should be addressed as part of a regeneration project. This exercise presented a number of themes within which the community would seek improvement. These included housing and environmental conditions, community cohesion, crime, disorder and anti-social behaviour. We feel that the implementation of the cumulative impact assessment will ensure proactive steps are being taken for the management of issues relating to waste, noise, crime and anti-social behaviour. The proactive steps to reduce these issues falls in line with the goal of the project as set out”.*

*“These concerns are persistently raised within our community meetings, and during conversations with residents. Further to this, we continue to receive updates regarding issues outside our working hours from Dyfed Powys Police”*

*“A number of street drinking incidents have been witnessed by our Community Wardens. This has included groups of adults within the PSPO area drinking alcohol. We feel that the restriction of sale for off premises consumption creates a barrier to this behaviour, that could dissuade those from partaking in consumption of alcohol within the areas immediately around Station Road, Llanelli. In turn this dissuasion should assist in the reduction of associated issues. This includes the substantial issue of littering related to alcohol containers. In restricting the sale of alcohol for off premises restriction, the number of alcohol containers available in the area will reduce, and as such the littering of these containers should reduce”.*

*“The Safer Communities Partnership (SCP) is working closely with the police due to concerns about alcohol-related crime and ASB in an area of Llanelli Town Centre, which includes Station Road, and the SCP is currently looking to introduce a new Public Spaces Protection Order. The SCP would therefore support any interventions aiming to prevent both cumulative impact in the geographic area and it continuing to be a hotspot area”.*

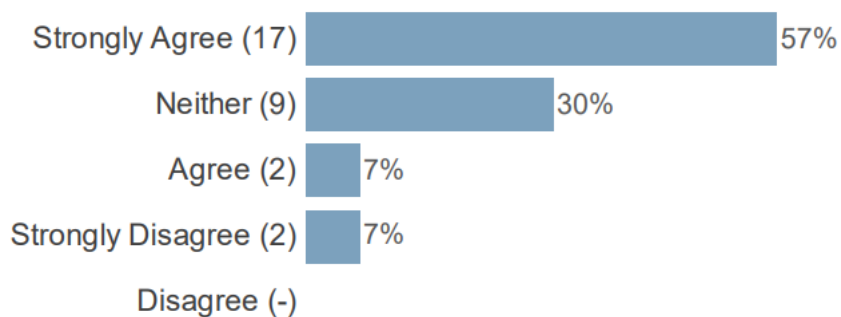
The submissions made by respondents and detailed in the matrix table are supported by the submission from Dyfed Powys Police which can be found at Appendix B. The Police submission indicates that the street suffers with significant levels of alcohol related crime and disorder. The submission prepared by Sgt Ashton also notes that “Station Road is the most called to street in the entire Dyfed Powys Police area.”

The CIA is also within the Llanelli Public Spaces Protection Order (PSPO) area and the Police submission details alcohol seizures within Station Road under the

provisions of the PSPO. The response from the Safer Communities partnership confirms that an updated PSPO is to be introduced, as a result of continuing problems with alcohol related crime and ASB in this part of Llanelli.

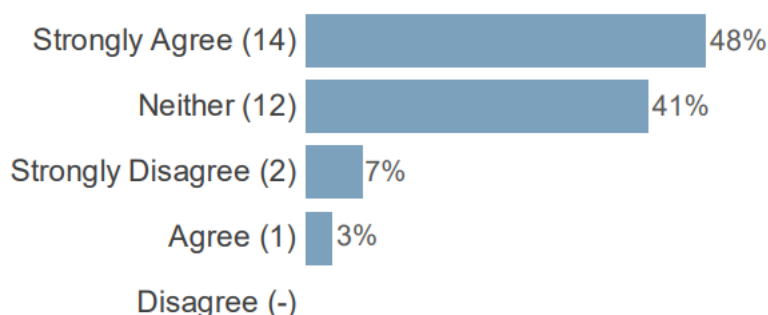
The licensing section has received 28 complaints and referrals regarding licensed premises in Station Road between 2021 and 2023. Since the CIA was introduced the Licensing Committee has referred to the assessment when determining licence applications for premises located within this portion of Station Road, Llanelli.

**Q39a.To what extent do you agree that there is a problem with alcohol related anti-social behaviour in Nott Square, Carmarthen?**



As pictured in the chart above, 64% of respondents either agreed (7%) or strongly agreed (57%) that Nott Square, Carmarthen has a problem with alcohol related anti-social behaviour. This amounted to 19 out of 30 of responses to this question. It was also seen that 30% of responses neither agreed nor disagreed with the statement. It was seen that 7% disagreed that there is a problem.

**Q39bTo what extent do you agree that there is a problem with alcohol related anti-social behaviour in King Street, Carmarthen?**

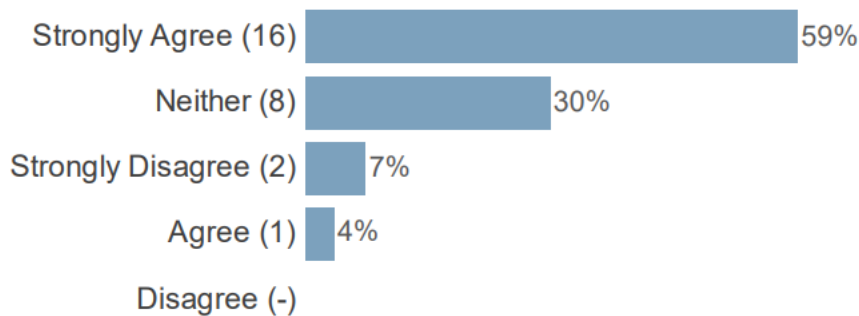


As pictured in the chart above, 51% of respondents either agreed (3%) or strongly agreed (48%) that King Street, Carmarthen has a problem with alcohol related anti-social behaviour. This amounted to 15 out of 29 responses to this question. It was



also seen that 41% of responses neither agreed nor disagreed with the statement. It was seen that 3% disagreed that there is a problem.

**Q39c To what extent do you agree that there is a problem with alcohol related anti-social behaviour in Queen Street, Carmarthen?**



As pictured in the chart above, 64% of respondents either agreed (4%) or strongly agreed (59%) that Queen Street, Carmarthen has a problem with alcohol related anti-social behaviour. This amounted to 17 out of 27 responses to this question. It was also seen that 30% of responses neither agreed nor disagreed with the statement. It was seen that 4% disagreed that there is a problem.

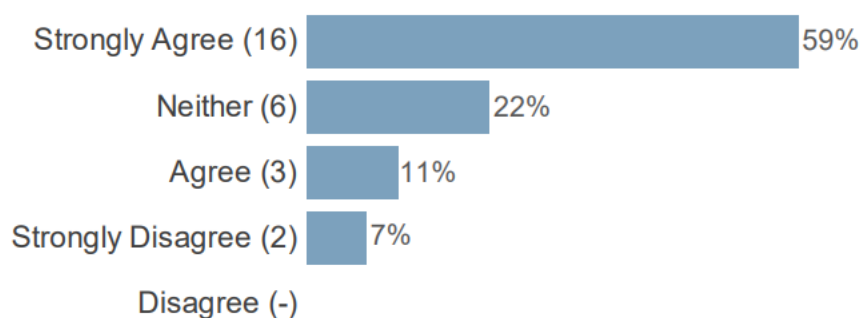
The following question asked respondents to note to what extent did they agree or disagree with the following statements:

- A cumulative impact assessment is needed for Nott Square, King Street and Queen Street, Carmarthen
- A cumulative impact assessment should apply to premises that wish to sell alcohol for consumption on the premises.
- A cumulative impact assessment should apply to premises that wish to sell alcohol for consumption off the premises.
- A cumulative impact assessment should apply to premises that wish to provide late night refreshment (e.g. Take away premises).

## Q52 cumulative impact assessment is needed for Nott Square, King Street and Queen Street, Carmarthen

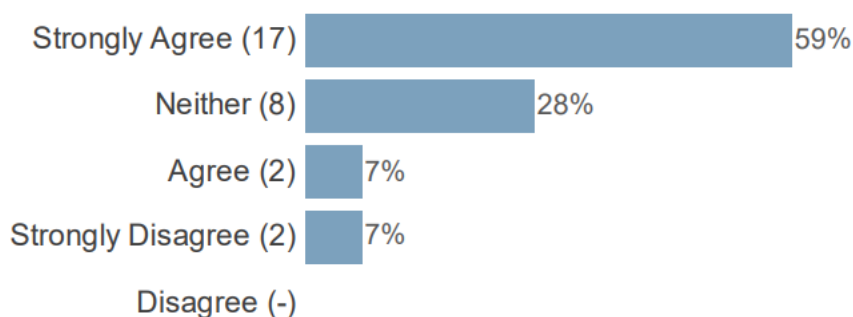
### Q52a Nott Square, Carmarthen

Firstly, it was seen that 70% (n=19) of the respondents agreed that a cumulative impact assessment is needed for Nott Square, Carmarthen. Of the 70% that agreed, 59% strongly agreed with this statement. 6 individuals (22%) noted that they did not agree nor disagree with the statement, whilst 7% strongly disagreed. Results can be seen in the bar graph below.



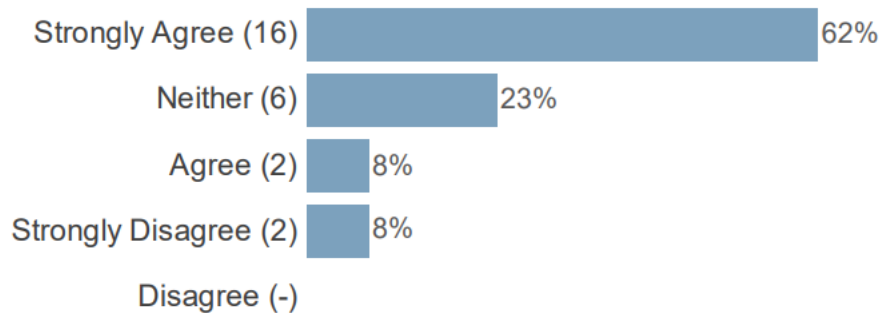
### Q52b King Street, Carmarthen

Firstly, it was seen that 66% (n=19) of the respondents agreed that a cumulative impact assessment is needed for King Street, Carmarthen. Of the 66% that agreed, 59% strongly agreed with this statement. 8 individuals (28%) noted that they did not agree nor disagree with the statement whilst 7% strongly disagreed. Results can be seen in the bar graph below.



### Q52c Queen Street, Carmarthen.

Firstly, it was seen that 70% (n=18) of the respondents agreed that a cumulative impact assessment is needed for Queen Street Carmarthen. Of the 70% that agreed, 62% strongly agreed with this statement. 6 individuals (23%) noted that they did not agree nor disagree with the statement whilst 8% strongly disagreed. Results can be seen in the bar graph below.

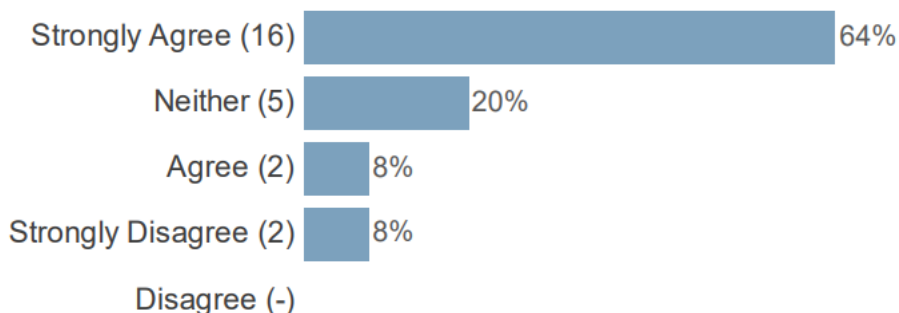


### Q62 A cumulative impact assessment should apply to premises that wish to sell alcohol for consumption on the premises.

When asked if respondents agree that the cumulative impact assessment should apply to premises that wish to sell alcohol for consumption on the premises, the following responses were received :-

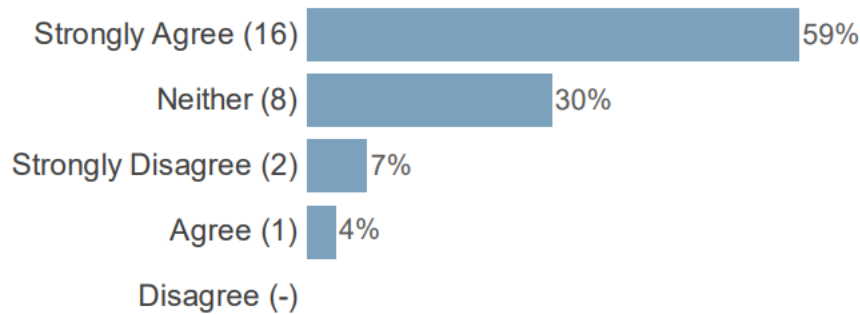
#### Q62a Nott Square, Carmarthen

It was seen that 64% (n=16) and 8% (n=2) of respondents strongly agreed and agreed, respectively. 20% of respondents (n=5) neither agreed nor disagreed with the question. 8% of participants indicated that they strongly disagree with the statement. The results are displayed in the bar chart below.



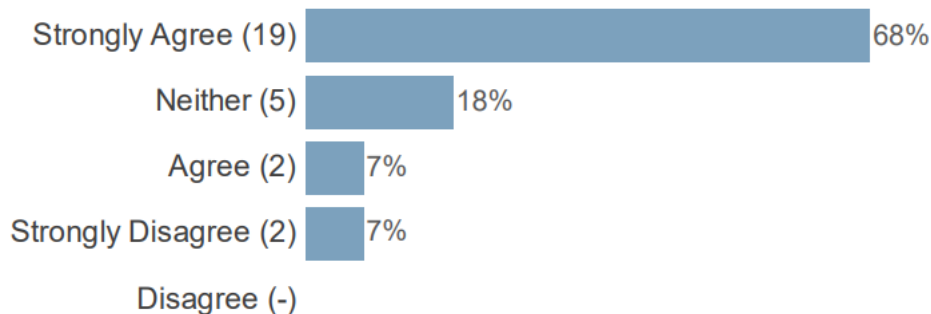
### Q62b King Street, Carmarthen

It was seen that 59% (n=16) and 4% (n=2) of respondents strongly agreed and agreed, respectively. 30% of respondents (n=8) neither agreed nor disagreed with the question. 7% of participants indicated that they strongly disagree with the statement. The results are displayed in the bar chart below.



### Q62c Queen Street, Carmarthen

It was seen that 75% (n=21) and 7% (n=2) of respondents strongly agreed and agreed, respectively. 18% of respondents (n=5) neither agreed nor disagreed with the question. 7% of participants indicated that they strongly disagree with the statement. The results are displayed in the bar chart below.

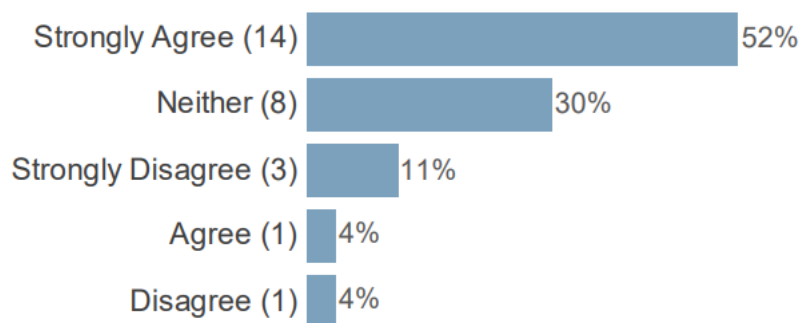


Overall, it was seen that respondents agreed that a cumulative impact assessment should apply to premises that wish to sell alcohol for consumption on the premises in Nott Square, King Street and Queen Street, Carmarthen

**Q66 A cumulative impact assessment should apply to premises that wish to sell alcohol for consumption off the premises.**

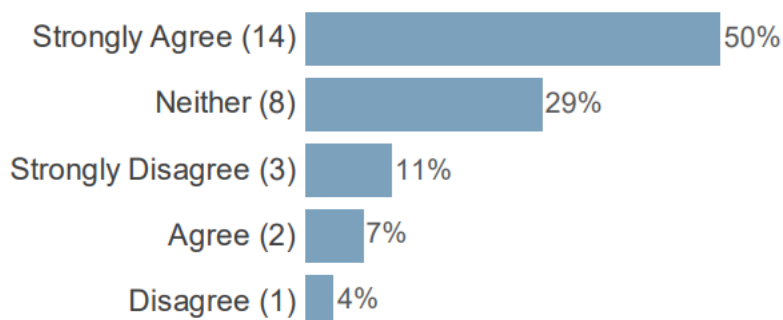
**Q66a Nott Square, Carmarthen**

56% of respondents strongly agreed or agreed that the cumulative impact assessment should apply to premises that wish to sell alcohol for consumption off the premises in Nott Square, Carmarthen. Most of the respondents 'strongly agreed' with the question (52%) whilst another 4% agreed. 30% of participants noted that they neither agreed nor disagreed. 15% of the respondents noted that they disagree. Results can be seen in the table below.



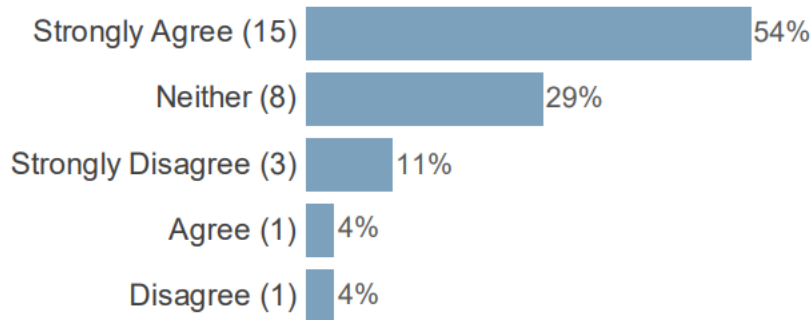
**Q66b King Street, Carmarthen**

57% of respondents strongly agreed or agreed that the cumulative impact assessment should apply to premises that wish to sell alcohol for consumption off the premises in King Street, Carmarthen. Most of the respondents 'strongly agreed' with the question (50%) whilst another 7% agreed. 29% of participants noted that they neither agreed nor disagreed. 15% of the respondents noted that they disagree. Results can be seen in the table below.



### Q66c Queen Street, Carmarthen

58% of respondents strongly agreed or agreed that the cumulative impact assessment should apply to premises that wish to sell alcohol for consumption off the premises in King Street, Carmarthen. Most of the respondents 'strongly agreed' with the question (54%) whilst another 4% agreed. 29% of participants noted that they neither agreed nor disagreed. 15% of the respondents noted that they disagree. Results can be seen in the table below.

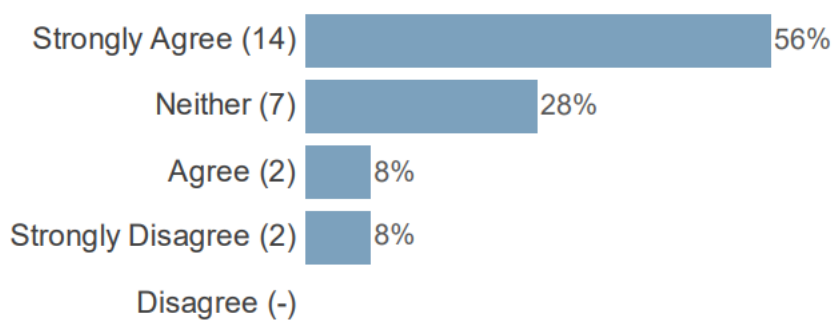


Overall, it was seen that respondents agreed that a cumulative impact assessment should apply to premises that wish to sell alcohol for consumption off the premises in Nott Square, King Street and Queen Street, Carmarthen

**Q70 A cumulative impact assessment should apply to premises that wish to provide late night refreshment (e.g. Take away premises).**

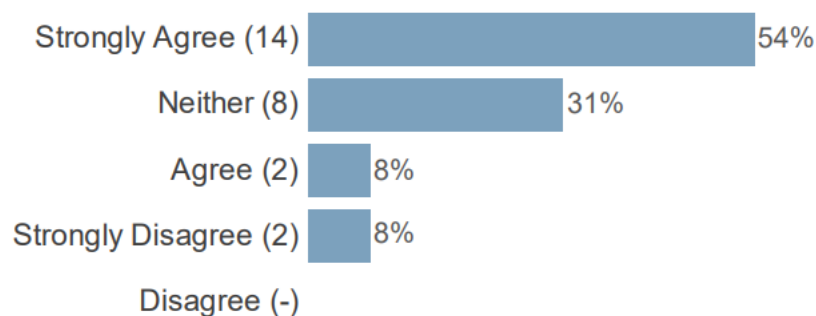
**Q70a Nott Square , Carmarthen**

64% of respondents strongly agreed or agreed that the Cumulative Impact Assessment should apply to premises that wish to provide late night refreshment (e.g. Take away premises) in Nott Square, Carmarthen. Most of the respondents 'strongly agreed' with the question (56%) whilst another 8% agreed. 28% of participants noted that they neither agreed nor disagreed. 8% of the respondents noted that they strongly disagree. Results can be seen in the table below.



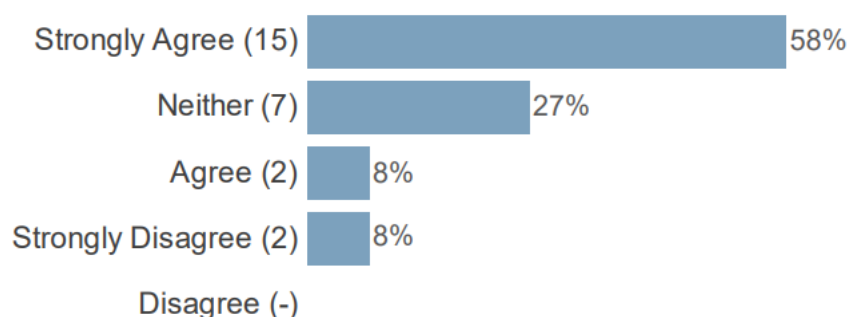
**Q70b King Street, Carmarthen**

62% of respondents strongly agreed or agreed that the Cumulative Impact Assessment should apply to premises that wish to provide late night refreshment (e.g. Take away premises) in King Street, Carmarthen. Most of the respondents 'strongly agreed' with the question (56%) whilst another 8% agreed. 31% of participants noted that they neither agreed nor disagreed. 8% of the respondents noted that they strongly disagree. Results can be seen in the table below.



### Q70c Queen Street, Carmarthen

66% of respondents strongly agreed or agreed that the Cumulative Impact Assessment should apply to premises that wish to provide late night refreshment (e.g. Take away premises) in King Street, Carmarthen. Most of the respondents 'strongly agreed' with the question (58%) whilst another 6% agreed. 27% of participants noted that they neither agreed nor disagreed. 8% of the respondents noted that they strongly disagree. Results can be seen in the table below.



Overall, it was seen that respondents agreed that a cumulative impact assessment should apply to premises that wish provide late night refreshment (e.g. Take away premises) in Nott Square, King Street and Queen Street, Carmarthen

Respondents to the survey agree that there is a need for a Cumulative Impact Assessment to apply to Nott Square 70%, King Street 66% and Queen Street 70%. Respondents also agreed that the assessment should apply to premises selling alcohol for consumption both on and off the premises as well as premises providing Late Night Refreshment.

Respondents to the survey indicated that alcohol related ASB is still a problem in Nott Square 64% King Street 51% and Queen Street 64%.

Here are some examples of the responses received:-

*“concentration of Licensed Premises with late hours of operation and residential units which means that there are potential sources and receivers present in the same vicinity”*

*“It has become very difficult to sleep at night because of loud music and disruptive behaviour”.*

*“The constant sound/threat of violence and aggression is seriously negatively impacting my health”*



*“Residents have already complained and provided proof of excessive noise and antisocial behaviour”*

*“Loads of aggression caused by alcohol on this street, intimidating unpleasant atmosphere at night”*

*“Drunk people on this street until dawn, loud aggressive noise, fighting, litter and refuse”*

*“Drunk people outside the late night venues, alcohol related refuse covers the streets on weekend mornings, lots of fighting”*

*“High concentration of clusters of worse-for wear people with the potential for anti-social behaviour/criminal damage. the longer they're hanging around the higher the likelihood of urine and vomit deposits”*

*“As a Town and County Councillor for the area since 2017 I would like to relay the following observation and comment with regards the review of the effectiveness of the existing Cumulative Impact Assessment area in Carmarthen and the possibility of an additional Assessment in the Nott Square, King Street and Queen Street area of town. I think it important for the review to take into account that from my perspective the establishment of the existing CIA in the Lammas Street area has been a great success. Complaints of Anti-social behaviour and alcohol related disturbances, assaults, criminal damage and noise etc have reduced to such an extent that complaints are now few and tend to be associated with gatherings in the vicinity of the late night take away premises. Given the very noticeable difference I would therefore very much support the current arrangements to continue. Unfortunately the same cannot be said of the Notts Square/Queen Street and King Street area which over recent years has become the new “hot spot” area of complaint of rowdiness, noise, and alcohol related violence, criminal damage, public nuisance and littering in town, Most, but not all of the complaints I have received over recent years relate primarily to one particular licensed premises but such a significant number of similar club like premises operating in such a condensed street environment inevitably brings issues of antisocial behaviour, noise and alcohol related issues. The cumulative effect of such a concentration of similar premises within such a small area operating over a similar and relatively short period of time, is, I believe, clear to see and should be able to be evidenced by the various agencies. With that in mind, and given the undoubted success of the existing Impact Assessment area in Lammas Street, I would strongly support the continuation of the existing Assessment Area in Carmarthen and also to establish an additional Culminative Assessment Area in the Nott Square, King Street and Queen Street Area.”*

The licensing section indicate that there are currently 23 premises licences in force for this area of Carmarthen Town. Since 2017 the number of licences in force has increased and there have also been a number of applications to extend the permitted hours or to increase the licensed area of premises in this location.

Nott Square, King Street and Queen Street are listed in section 6 of the existing licensing policy as hotspots of alcohol related crime and disorder.

It is also worth noting the character of the areas under consideration, both King Street and Queen Streets are narrow one way streets with a mixture of commercial and residential properties. There are currently 22 licensed premises adjacent to these streets. Nott Square is a relatively compact space with an area measuring approximately 950 square meters which is roughly equivalent to 15% of the area of a standard football pitch. There are currently 5 licensed premises which open on to this small square. Many of the licensed premises in this area have permitted hours extending into the early hours of the morning and the area is a hub for the night time economy within the town.

The majority of these licensed premises do not have external areas within their boundaries for their customers to use. This requires customers who wish to smoke to have to do so in the adjoining street. Licensing Officers undertaking compliance visits during the evening and early hours of the morning have noted customers of several licensed premises as well as members of the public gathering outside, which adds to the noise in the street. Examples of this have been captured by licensing officers on body worn video.

Between 2017 and 2021 inclusive, the licensing section had received 16 complaints and referrals in relation to licensed premises in these locations, between 2022 and August 2023 the section has received 78 complaints and referrals regarding licensed premises in these locations.

Whilst undertaking compliance visits licensing staff have witnessed violent incidents taking place in this area of town and have also see individuals who have been injured as a result of violent altercations, which have not been notified to the Police and listed on weekly incident reports shared by the Police with the licensing section.

The Police submission supports the adoption of a cumulative impact assessment for this part of Carmarthen. It details levels of alcohol related ASB and alcohol related crime in this part of Carmarthen which are similar to those listed for Lammas Street which is an existing cumulative impact assessment area. It is also significant to note that 79% of crimes (23 crimes) occurring in Nott Square between July 2022 and 2023 occurred in the street and 21% (6 crimes) in licensed premises. The Police submission also lists incidents of alcohol related safety welfare, again the levels noted for this part of Carmarthen Town are significant and second only to Lammas Street, the existing cumulative impact assessment. The police report acknowledges “The statistics provided in relation to alcohol crime and incidents are likely to represent an under estimation of the true nature and extent of the problem. The picture is confused by

the fact that different sources of information suggest different conclusions. Police data particularly can underestimate the amount of alcohol related violent crime taking place. It is estimated that less than a quarter of violent offences resulting in treatment in Accident and Emergency Departments are reported to the Police”.

Respondents to the consultation have indicated that a cumulative impact assessment should apply to late night refreshment premises, e.g. Takeaway premises. Whilst there are no late-night takeaway premises within this part of the town currently, there is evidence within the responses relating to Lammas Street, Carmarthen which highlight the effect of the operation of such premises within an area with high concentrations of persons leaving licensed premises.

Environmental Health have noted in their consultation response that they have received 17 complaints regarding licensed premises between 2018 and 2022 inclusive. 16 of those complaints were submitted in 2021 and 2022.

#### **4) Conclusion**

A separate options paper will be prepared and will reference that:-

1. As a result of the consultation exercise there is sufficient evidence to retain the Cumulative Impact Assessments in relation to Lammas Street, Carmarthen and Station Road, Llanelli.
2. As a result of the consultation exercise there is sufficient evidence to support the introduction of a Cumulative Impact Assessment in relation to Nott Square, King Street and Queen Street, Carmarthen.

## Appendix A – Licensing Policy Survey

Dewiswch pa iaith y byddai'n well gennych ei ddefnyddio/  
Please choose which language you would prefer to use

- 
- Cymraeg/Welsh
- Saesneg/English

# Licensing Act 2003 Review of Licensing Policy Consultation Document 2023

## PART ONE

### ABOUT YOU:

Are you responding as a..

- Premises licence holder
- Personal licence holder
- Club premises certificate holder
- Member of the public
- Local business
- Body representing licence holders/clubs
- Body/person representing members of the public (Town & Community Council, County Councillors etc)
- Body representing local businesses
- Responsible authorities (i.e. Police, Health board, etc.)

Are you responding as an individual or on behalf of the premises/club?

- Individual
- On behalf of the premises/club

Name of Organisation/Business/Body:

## Part Two:

### To what extent are the following alcohol-related issues a problem in your local area?

	Serious Problem	Moderate Problem	Minor Problem	Not a Problem
Anti Social Behaviour	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Alcohol related violence	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Alcohol related litter	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Street drinking	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Noise disturbance	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Criminal damage	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Other	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

### Please identify the location and briefly outline the nature of the anti social behaviour issue:

Street \_\_\_\_\_  
 \_\_\_\_\_

Town/Village \_\_\_\_\_  
 \_\_\_\_\_

Nature of problem \_\_\_\_\_  
 \_\_\_\_\_

### Please identify the location and briefly outline the nature of the alcohol related violence issue:

Street \_\_\_\_\_  
 \_\_\_\_\_

Town/Village \_\_\_\_\_  
 \_\_\_\_\_

Nature of Problem \_\_\_\_\_  
 \_\_\_\_\_

**Please identify the location and briefly outline the nature of the alcohol related litter issue:**

Street \_\_\_\_\_  
—  
Town/Village \_\_\_\_\_  
—  
Nature of Problem \_\_\_\_\_  
—

**Please identify the location and briefly outline the nature of the street drinking issue:**

Street \_\_\_\_\_  
—  
Town/Village \_\_\_\_\_  
—  
Nature of Problem \_\_\_\_\_  
—

**Please identify the location and briefly outline the nature of the noise disturbance issue:**

Street \_\_\_\_\_  
—  
Town/Village \_\_\_\_\_  
—  
Nature of Problem \_\_\_\_\_  
—

**Please identify the location and briefly outline the nature of the criminal damage issue:**

Street \_\_\_\_\_  
—  
Town/Village \_\_\_\_\_  
—  
Nature of Problem \_\_\_\_\_  
—

**Please describe the nature of the 'other' alcohol-related issue:**

\_\_\_\_\_

**Please identify the location and briefly outline the 'other' alcohol-related issue:**

Street

\_\_\_\_\_

—

Town/Village

\_\_\_\_\_

—

Nature of Problem

\_\_\_\_\_

—

**Are there any types of business, activities or events that should be encouraged by the policy? e.g Festivals, restaurants, late night takeaways or bars.**

Yes

No

**Please state the type of business, activity or event that should be encouraged by the policy.**

\_\_\_\_\_

—

**Where do you believe they should be located and why? Please outline your reasons below.**

\_\_\_\_\_

—

## Hot Spots of Alcohol Related Crime and Disorder

At present the Licensing Policy identifies areas as hot spots of alcohol related crime and disorder. The hot spot areas have been identified by Dyfed Powys Police and are intended to highlight areas within the county where applicants and existing licence holders are strongly advised to have appropriate measures in place to prevent crime and disorder on these streets. (Please refer to [section 6.12](#) of the Licensing Policy for further information).

These areas are:

Ammanford - Quay Street, Wind Street.

Carmarthen - Coracle Way, Lammas Street, Water Street, Priory Street, Queen Street, King Street, Nott Square.

Llanelli - Murray Street, Station Road, Stepney Street, Ann Street.

**Please tell us:**

Should these areas remain?	Yes <input type="checkbox"/>	No <input type="checkbox"/>
Should any others be added?	<input type="checkbox"/>	<input type="checkbox"/>

**Please outline the reasons that these areas should remain:**

---

**Please outline the reasons that these areas should be removed:**

---

**Please tell us which areas should be added and give your reasons for this:**

---

## Cumulative Impact Assessments (Previously Cumulative Impact Policies)

The Council's licensing policy identifies two specific locations within the County which are subject to Cumulative Impact Assessments :-

- 1) Lammas Street, Carmarthen. ([See Plan](#))
- 2) A specific section of Station Road, Llanelli ([See Plan](#))

There is a presumption that additional licences or variations of existing licences for the sale of alcohol, late night refreshment and regulated entertainment will not be granted for premises in the defined areas.

The assessments were adopted as a result of clear evidence from residents and other organisations that the licensed premises in that area were a source of late-night noise, alcohol related anti-social behaviour and crime and disorder. The assessments allow for exceptions to be made in certain circumstances.

The legislation now requires Licensing Authorities to review each Cumulative Impact Assessment at least every three years to ensure that there is evidence that it is still required.

Please follow this link to [section 10](#) of the current Licensing Policy which sets out details of the existing Cumulative Impact assessments.

For further detailed information please follow this link to sections [14.20 – 14.48](#) of the Statutory Guidance issued by the Home Office relating to Cumulative Impact Assessments.



## Cumulative Impact Assessment Lammas Street, Carmarthen. (See Plan)

**To what extent do you agree that there continues to be a problem with alcohol related anti-social behaviour in Lammas Street, Carmarthen?**

Strongly Agree    
  Agree    
  Neither    
  Disagree    
  Strongly Disagree

**Please tell us why?**

---

**Where in Lammas street is it a problem?**

---

**What time is it a problem?**

---

**Why do you think it is a problem?**

---

**To what extent do you agree with the following statements...**

	Strongly agree	Agree	Neither	Disagree	Strongly disagree
A cumulative impact assessment is still needed for Lammas Street, Carmarthen ( <i>For information on cumulative impact assessments see paragraphs 14.20 - 14.48 of the S182 guidance published by the Home Office</i> )	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises. ( <i>Please see paragraph 14.27 of the statutory guidance</i> ).	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises).	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

You agree that a cumulative impact assessment is still needed for Lamma Street, Carmarthen. Please provide your reasons and evidence to support your answer.

---

You agree that the cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises. Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents).

---

You agree that the cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises. Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents).

---

You agree that the cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises). Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents)

---

## Cumulative Impact Assessment Station Road, Llanelli. (See Plan)

To what extent do you agree that there continues to be a problem with alcohol related anti-social behaviour in the specific area of Station Road, Llanelli.

Strongly Agree     Agree     Neither     Disagree     Strongly Disagree

Please tell us why?

---

Where in Station road, Llanelli is it a problem?

---

What time is it a problem?

---

Why do you think it is a problem?

---

**To what extent do you agree with the following statements...**

	Strongly agree	Agree	Neither	Disagree	Strongly disagree
A cumulative impact assessment is still needed for the specific area of Station Road, Llanelli ( <i>For information on cumulative impact assessments see paragraphs 14.20 - 14.48 of the S182 guidance published by the Home Office</i> )	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises. ( <i>Please see paragraph 14.27 of the statutory guidance</i> ).	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises).	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

**You agree that a cumulative impact assessment is still needed for the specific area of Station Road, Llanelli. Please provide your reasons and evidence to support your answers.**

—

**You agree that the cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises. Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents).**

—

**You agree that the cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises. Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents)**

—

**You agree that the cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises).Please outline your reasons and evidence for requiring the above.(e.g. Examples of incidents)**

---



---

## Cumulative Impact Assessment Nott Square, King Street and Queen Street, Carmarthen. (See Plan)

The Licensing Authority has been asked to consider whether Nott Square, King Street and Queen Street Carmarthen should be covered by a Cumulative Impact Assessment.

To what extent do you agree that there is a problem with alcohol related anti-social behaviour in Nott Square, Kings Street and Queen Street, Carmarthen.

	Strongly Agree	Agree	Neither	Disagree	Strongly Disagree
Nott Square	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
King Street	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Queen Street	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

### Nott Square

Please tell us why?

---

Where in Nott Square, Carmarthen is it a problem?

---

What time is it a problem?

---

Why do you think it is a problem?

---

### King Street

Please tell us why?

---

Where in King street, Carmarthen is it a problem?

What time is it a problem?

Why do you think it is a problem?

**Queen Street**

Please tell us why?

Where in Queen street, Carmarthen is it a problem?

What time is it a problem?

Why do you think it is a problem?

**Cumulative Impact Assessment  
Nott Square, King Street and Queen Street, Carmarthen (continued)**

To what extent do you agree that a Cumulative Impact Assessment is needed for Nott Square, King Street and Queen Street, Carmarthen as highlighted on the plan?

	Strongly Agree	Agree	Neither	Disagree	Strongly Disagree
Nott Square	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
King Street	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Queen Street	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

**Nott Square**

Please tell us why?

Please specify what part of Nott square.

Please provide your reasons and evidence that such a policy is / is not required for Nott Square.

**King Street**

**Please tell us why?**

---

**Please specify what part of King Street.**

---

**Please provide your reasons and evidence that such a policy is / is not required for King Street.**

---

**Queen Street**

**Please tell us why?**

---

**Please specify what part of Queen Street.**

---

**Please provide your reasons and evidence that such a policy is / is not required for Queen Street.**

---

**To what extent do you agree that a cumulative impact assessment should apply to premises that wish to sell alcohol for consumption on the premises?**

	Strongly Agree	Agree	Neither	Disagree	Strongly Disagree
Nott Square	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
King Street	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Queen Street	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

**Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents in Nott Square)**

—

**Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents in King Street)**

—

**Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents in Queen Street)**

—

**To what extent do you agree that a cumulative impact assessment should apply to premises that wish to sell alcohol for consumption off the premises? (Please see paragraph 14.27 of the statutory guidance).**

	Strongly Agree	Agree	Neither	Disagree	Strongly Disagree
Nott Square	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
King Street	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Queen Street	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

**Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents in Nott Square)**

---

**Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents in King Street)**

---

---

**Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents in Queen Street)**

---

**To what extent do you agree that the cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises).**

	Strongly Agree	Agree	Neither	Disagree	Strongly Disagree
Nott Square	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
King Street	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Queen Street	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

---

**Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents in Nott Square)**

---

---

**Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents in King Street)**

---

---

**Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents in Queen Street)**

---



## Any further comments...

Is there anything else that you want us to take into account when reviewing the Licensing Policy?

Yes

No

Please outline the matter you wish us to consider:

---

Please give us the reasons and provide evidence below:

---

## Part 3: Your Details

### How we will use your information

We are collecting personal data about you on this form to comply with requirements in the Licensing Act 2003 on carrying out consultations.

This personal data will only be used for the purpose of this consultation exercise by the Licensing team and will not be shared with any other Council service or external organisation. When we publish a report on this consultation this will not contain your personal details.

To find out more about how we will use your information, including your Data Protection rights, please contact the Licensing Section on 01267 228717.

The following demographic questions are asked within the survey so that we can find out the views of people with different characteristics, such as those listed in the Equality Act 2010.

Your responses cannot be traced back to you as an individual.

**Age: What is your age group?**

- |                                   |                                |                                |  |
|-----------------------------------|--------------------------------|--------------------------------|--|
| <input type="checkbox"/> Under 16 | <input type="checkbox"/> 35-44 | <input type="checkbox"/> 65-74 | <input type="checkbox"/> Prefer not to say |
| <input type="checkbox"/> 16-24    | <input type="checkbox"/> 45-54 | <input type="checkbox"/> 75-84 |  |
| <input type="checkbox"/> 25-34    | <input type="checkbox"/> 55-64 | <input type="checkbox"/> 85+   |  |

**Pregnancy and maternity/paternity: Please indicate if any of the following apply to you (please tick all that apply).**

- |   |  |
|---|--|
| <input type="checkbox"/> I am expecting a baby                    | <input type="checkbox"/> I am currently on paternity leave |
| <input type="checkbox"/> I have had a baby in the last six months | <input type="checkbox"/> None of these                     |
| <input type="checkbox"/> I am currently on maternity leave        | <input type="checkbox"/> Prefer not to say                 |

**Sex: How would you describe yourself?**

- |                                 |  |
|---------------------------------|--|
| <input type="checkbox"/> Male   | <input type="checkbox"/> Prefer another term |
| <input type="checkbox"/> Female | <input type="checkbox"/> Prefer not to say   |

Please specify 'prefer another term'.

---

The Equality Act 2010 states that a person has a disability for the purposes of this Act if he/she has or has had 'a physical or mental impairment which has had a substantial and long term adverse effect on his/her ability to carry out normal day to day activities'.

Long term has been defined as meaning having lasted 12 months or is likely to last at least 12 months

**Disability: Are your day-to-day activities limited because of a health problem or disability which has lasted, or is expected to last, at least another 12 months? (Please tick only one)**

- |                              |                             |  |
|------------------------------|-----------------------------|--|
| <input type="checkbox"/> Yes | <input type="checkbox"/> No | <input type="checkbox"/> Prefer not to say |
|------------------------------|-----------------------------|--|

**Gender reassignment: Is your present gender the same as the one assigned to you at birth? (please tick only one)**

- Yes  No  Prefer not to say

**Caring Responsibilities: Do you provide regular, unpaid, substantial care for a relative, friend or neighbour who is unable to manage at home without help because of sickness, age or disability? (please tick only one)**

- Yes  No  Prefer not to say

**Sexual Orientation: What is your sexual orientation (please tick only one)**

- Heterosexual/straight  Gay woman/lesbian  Other  
 Gay Man  Bisexual  Prefer not to say

**Ethnic Group: What is your ethnic group? (Please tick only one)**

- White (Welsh, English, Scottish, Irish, British)  Asian/Asian British  Any other ethnic group (please specify)  
 Other White, including Gypsy or Irish Traveller  Black/African/Caribbean/Black British  
 Mixed/multiple ethnic groups  Prefer not to say

**Please specify 'any other ethnic group'**

—

**Marriage and civil partnership: Are you? (please tick only one)**

- Single  Divorced/separated  
 Married  Widowed  
 In a Civil Partnership  Prefer not to say

**Religion: What is your religion? (please tick only one)**

- No religion  Hindu  Sikh  
 Christian (all denominations)  Jewish  Prefer not to say  
 Buddhist  Muslim  Any other religion (please specify)

**Please specify any other religion:**

---

**Household Income: Approximately how much income comes into your household each year? (please tick only one)**

- Under £15,000                       £30,001 > £45,000                       Prefer not to say  
 £15,001 > £30,000                       Over £45,000

**Welsh Language: Can you understand, speak or write Welsh? (Tick all that apply)**

- Understand spoken Welsh                       Read Welsh                       None of the above  
 Speak Welsh                       Write Welsh

**What is your main language?**

- Welsh                       English                       Other (please specify)

**Please specify your other 'main language':**

---

**Are you or your partner serving OR have you or your partner ever served, in Her Majesty's Armed Forces? This includes Regular or Reserves Forces, National Service and the Merchant Navy.**

- Yes                       No                       Prefer not to say

**We would like to know your views on the effects that these proposals would have on the Welsh language, specifically on opportunities for people to use Welsh and on treating the Welsh language no less favourably than English. What effects do you think there would be? How could positive effects be increased, or negative effects be mitigated?**

---

**Please also explain how you believe the proposed policy approach could be formulated or changed so as to have positive effects or increased positive effects on opportunities for people to use the Welsh language.**

---

Following 'SA', what are the first two numbers of your postcode? (e.g. if your postcode was SA50 2PG the numbers we require are 50).

\_\_\_\_\_

**Under certain circumstances, we may wish to contact you to follow-up on your response, either to ask for additional comment or to reply to the points you have raised. Do you consent to CCC using your details in this way?**

Yes - I am happy to be contacted

No - I do not wish to be contacted

**Please enter your details below:**

Name:

\_\_\_\_\_

—

Address:

\_\_\_\_\_

—

Email:

\_\_\_\_\_

—

Phone:

\_\_\_\_\_

—

Thank you for taking the time to complete this survey  
Please click [here](#) to send us your replies

## Appendix B – Police Consultation Responses

### **Station Road, Llanelli**

#### **Submission of PS Ben Ashton**

I am Police Sergeant Ben Ashton within the Carmarthenshire Prevention Hub and have worked in Llanelli Neighbourhood Policing Team for the last 3 years.

I am supportive of continuing the Cumulative Impact Assessment for Station Road, Llanelli. I have provided demand data in a separate document but in addition will share the views of the local neighbourhood policing team.

Station Road is a long urban road running through Llanelli connecting Tyshia and Glanymor to the Town Centre. It runs through Tyshia which according to the 2019 Welsh Index of Deprivation is ranked as the 17<sup>th</sup> most deprived streets in Wales. The street comprises of a mixture of commercial building, private and social dwellings. There are a number of licensed premises selling alcohol, late night food and off licence. The area is part of the Tyshia regeneration project.

Station Road is the most called to street in the entire Dyfed Powys Police area. The types of incidents most reported in the street are public order offences, Assaults and domestic violence. These types of offences are often associated with alcohol consumption.

Out of the 10 most attended premises on Station Road, 6 are licensed premises causing the most demand for officers after 9pm most evenings with peak demands at the weekend. It is reasonable to assume any increase in the number of licensed premises would increase the number of incidents in that area. This would have a detrimental impact on the community, potentially increasing the likelihood of becoming a victim or at the very least reducing their perceived level of safety. The result of which would increase demand on local policing resources.

During busy evenings and nights, the volume of intoxicated persons cascading out from licensed premises does lead to antisocial behaviour and crime and disorder and these are often at times when police resources are stretched.

There is a PSPO in place covering Station Road and adjoining streets. This is currently under review but is expected to be extended for another 3 years. The PSPO was introduced as a measure to reduce and prevent antisocial behaviour caused by intoxication. Since the introduction there have been well over 300 seizures of alcohol. While only a small proportion of seizures have been made on Station Road itself most seizures have been made within a 5-minute walk of the street. This is likely due to the lack of areas to sit and socialise compared to other areas close by.

During patrols police community support officers identify a large amount of littering on Station Road and adjoining alleys and streets. This littering regularly includes alcohol related broken glass and alcoholic cans. This continues despite the existing cumulative impact assessment, and it is reasonable to assume it would increase if the availability of alcohol was increased in that location.

There is a large number of residential properties in Station Road in the form of flats over commercial properties and at the southern end in social and HMO houses. Residents in these homes would be subject to an increase of noise and disturbance if more licensed premises open up. I am aware noise complaints have already been made to the local authority about some venues playing loud music into the early hours of the morning.

Llanelli Neighbourhood policing team support the continuation of measures taken to have a higher degree of assessment for any proposed new licences in Station Road as we believe it is in the best interest of all members of the community including existing businesses, local residents, emergency services and local authority.

## Llanelli Town Overview

Considering Llanelli town as a whole (Bigyn, Elli, Glanymor, Hengoed, Lliedi and Tyisha wards combined), between July 2022 and July 2023 there were a total of 13,737 incidents reported to Dyfed Powys Police (DPP). Approximately 1833 incidents are recorded as involving alcohol.

As a result of those incidents, 3857 crimes were recorded.

During the same period, there were a total of 675 calls to DPP relating to incidents of anti-social behaviour, 91 of those ASB incidents were recorded as being alcohol related.

## Public Space Protection Order

Llanelli Town has in effect a PSPO until October 2023 which is currently being reviewed with the view to extend it. The PSPO prevents the consumption of alcohol in a designated area and makes it an offence to refuse to stop drinking or surrender alcohol when required to do so. The designated area includes Station Road. Since October 2020 and July 2023 there have been 386 recorded alcohol seizures. 32 Alcohol seizure have been made on Station Road.

## Alcohol Related Crime in Station Road, Llanelli

Of those 13,737 incidents recorded within Llanelli, 966 (7%) were recorded to have occurred on Station Road. The number of incidents involving alcohol were 118 (12%). The number of crimes recorded was 158 crimes were recorded, of which 47 involved alcohol.

Figure 1: Alcohol related Crime in Station Road by Location Type

Location Type	Total Volume	% Alcohol Related
Dwelling	4	9
Public House/Night Club	24	51
Public Highway	18	38
Other Commercial/Retail Premises	1	2
<b>Total</b>	<b>47</b>	<b>100%</b>

The table on the subsequent page (figure 2) gives a breakdown of the 47 alcohol related crimes committed in Station Road by crime type.

Figure 2: Alcohol Related Crime in Station Road by Crime Type

Crime Type	Total Alcohol Related	% Alcohol Related
Assaults	26	55
Criminal Damage	6	13
Harassment	5	11
Possession of a Weapon	1	2
Public Order	3	6
Robbery	1	2
Sexual Offences	2	4
Road Traffic (RTC)	3	6
<b>Total</b>	<b>47</b>	<b>100%</b>

### Alcohol Related ASB in Station Road, Llanelli

Of the 679 reported incidents of ASB in Llanelli Town during the review period, 8% occurred along Station Road (51 incidents). The table below (figure 3) gives a breakdown of where those 51 incidents occurred and what volume of those incidents were alcohol related. Again, this figure is likely to be underestimated.

Figure 3: ASB in Station Road by Location Type

Location Type	Total Volume	Volume Alcohol Related	% Alcohol Related
Dwelling	7	3	43
Public House/Night Club	9	2	22
Other Licensed Premises	3	0	0
Public Highway	22	4	18
Other Commercial/Retail Premises	9	2	22
Other Building	1	1	100
<b>Total</b>	<b>51</b>	<b>12</b>	<b>24%</b>

### Temporal Factors

During the 12-month review period there were a total of 1017 alcohol related incidents between the hours of 10pm and 6am across Llanelli Town, 12% of those (118) occurred along Station Road.

This can be broken down further to days of the week and times. With Sunday being the peak day for alcohol related crimes (relative to the late night and evening economy from the Saturday night) followed by Saturday, Friday and Tuesday. The peak times where these crimes are reported are between 10pm and 3am.



## Data Limitations

1. The statistics provided in relation to alcohol crime and incidents are likely to represent an under estimation of the true nature and extent of the problem. The picture is confused by the fact that different sources of information suggests different conclusions. Police data particularly can under estimate the amount of alcohol related violent crime taking place. It is estimated that less than a quarter of violent offences resulting in treatment in Accident and Emergency Departments are reported to the Police.
2. All information in this report has been derived from search of searches of Dyfed Powys Police crime and incident systems. Records used in gauging the level of alcohol related incidents have been extracted where a tag or modus operandi stat has been added indicating that alcohol was a factor that was present. Research has shown that these tags or stats have not been applied in all instances and due to this limitation, it is possible that not all relevant records that relate to alcohol have been reviewed.
3. It is too complex to give the true picture in terms of how many crimes and incidents have been committed by a person under the influence of alcohol (alcohol related offender / suspect) due to proportion of offences having no suspect or offender identified or there may be a time lapse in the reporting of an offence making it difficult to establish if the offender / suspect was under the influence of alcohol at the time of the offence. In addition to this, offender(s) may have left the scene of the crime or incident prior to police arrival.
4. The manner in which some anti-social behaviour is recorded, it is not always possible to distinguish between types of incidents. Many incidents contain a wide variety of behaviours that can be deemed anti-social and there is a considerable chance that one incident can be reported by more than one complainant and to more than one agency. In addition to this, in a number of instances the person reporting may not know if the perpetrators are under the influence of alcohol or reversely the complainant may perceive the perpetrator to be under the influence, when in fact they are not.

## **Nott Square, King Street, Queen Street and Lammas Street Carmarthen.**

### **Submission of PC Alex James**

I am a Police Constable within the Neighbourhood Police Team in Carmarthen and have held this role for the past 3 years. Prior to this I was a response officer working Carmarthen section and have extensive knowledge of the town and the issues which require police involvement.

I am supportive of adoption for a further Cumulative Impact Assessment for Nott Square, King Street and Queen Street, Carmarthen as these areas already have many licensed premises and are in close proximity to one another in the same area of Carmarthen town.

Nott Square is a small pedestrianised area in the town centre which currently has four open licensed premises consisting of restaurants, pubs and night clubs. King Street and Queen street both fork off from Notts Square; Queen Street currently having three open licensed venues which are pubs/nightclubs, one of which has a 24 hour licence. There are a further four open licensed pubs and restaurants on King Street. With all these licensed venues within a small area of one another it provides the police considerable challenges when managing the night-time economy. During busy evenings/nights the volume of intoxicated persons cascading out into these streets leads to an increase of crime and disorder and at times when police resources are stretched cannot be managed safely. This area is a 'hot spot' for alcohol and drug related crime such as Public orders, assaults, criminal damage, drug possession and drug supply.

Customer demand for the existing licensed premises other than Saturday evenings is low and we have seen some of these venues open up as 'under 18' discos as there is more money to be made from a business point of view to open them up to children. These discos have presented the town and police in particular with a different type of problem which again puts great strain on the police service. These disco's will be held once or twice a month where up to 300 teenagers will come to the Notts Square area who will already be intoxicated through drink and/or drugs. This paints a very negative image of Carmarthen town with many of the local public being harassed, alarmed and distressed with what they see and hear. These teens will hide alcohol around the town, congregate in large groups causing intimidation, shout/swear and vomit in the streets. It is recognised that no alcohol is sold by the venue hosting these parties, but it is common for teenagers as young as 13 years to be stumbling around the town in an intoxicated state. From engagement with other businesses and public in the town this behaviour has driven customers away who do not want to be subjected to this anti-social behaviour.

What we do not want to see is more licensed premises coming to the area and due to a lack of trade they open up as 'under 18' discos which are very popular with that age demographic, and will always attract the business.

There are several residential properties in the three areas under discussion who again would be subject to an increase of noise and disturbance if more licensed premises open up. I am aware that noise complaints have already been made to the local authority from some of the venues who play loud music into the early hours of the morning.

Carmarthen Neighbourhood policing team will welcome any additional measures taken to have a higher degree of assessment for any proposed new licences in the

three mentioned streets as we believe it is in the best interest of the existing businesses, local residents, emergency services and local authority.

### **Carmarthen Town Overview**

Considering Carmarthen town as a whole (Carmarthen South, Carmarthen West Carmarthen Town and Llangunnor wards combined), between July 2022 and July 2023 there were a total of 8989 incidents reported to Dyfed Powys Police (DPP). Approximately 1114 of these incidents are recorded as involving or referencing alcohol.

As a result of all incidents reported to DPP, 2116 crimes were recorded.

During the same period, there were a total of 227 reports of anti-social behaviour (ASB). Of which 50 were recorded as being alcohol related or making reference to intoxication.

### **Carmarthen Town ASB**

Between 2021 and 2023 there were 4 incidents of alcohol related ASB occurring specifically in Notts Square. Three of these incidents occurred in the last 12 months. The table below shows a comparison of other night-time economy streets in Carmarthen.

<b>Location</b>	<b>ASB Incidents (2021-2023)</b>	<b>ASB Incidents (last 12 months)</b>
GUILDHALL SQUARE, CARMARTHEN	3	2
KING ST, CARMARTHEN	6	4
LAMMAS ST, CARMARTHEN	13	5
NOTTS SQUARE, CARMARTHEN	4	3
QUEEN ST, CARMARTHEN	2	2

## Carmarthen Town Crime

Between July 2022 and July 2023 DPP recorded 2116 crimes across Carmarthen town. There were 343 crimes linked to alcohol or intoxication.

Between July 2022 and July 2023 DPP recorded 29 crimes occurring in Nott Square. The majority of offences (25) occurred between the hours of 1900hrs-0600hrs with the highest demand on a Saturday and Sunday.

Type	Number of Crimes	%
Violence Against the Person	23	79
Public Order	3	10
Criminal Damage	1	3
Drugs	1	3
Robbery	1	3
<b>Total</b>	<b>29</b>	

The majority of crimes took place on the public highway where 21% of crimes took place in licensed premises.

Location Type	No of Crimes	% of crimes
Public House/Night Club	6	21
Public Highway	23	79
<b>Total</b>	<b>29</b>	<b>100%</b>

Between 2021-2023 there were 9 alcohol related crimes recorded in Nott Square of which 8 were in the last 12 months. All except one of these occurred during late Saturday night or the early hours of Sunday morning.

The table below shows a comparison of other night-time economy streets in Carmarthen.

Location	Alcohol Related Crimes (2021 – 2023)	Alcohol Related Crimes (last 12 months)
GUILDHALL SQUARE, CARMARTHEN	6	5
KING ST, CARMARTHEN	8	6
LAMMAS ST, CARMARTHEN	24	23
NOTTS SQUARE, CARMARTHEN	9	8
QUEEN ST, CARMARTHEN	5	5
JACKSONS LANE, CARMARTHEN	1	1

## Carmarthen Town Alcohol related safety welfare

Safety welfare incidents are those that are not crime related but typically require police attendance to prevent serious injury or death. Examples of these are collapsed or injured persons. These types of incidents often require additional resources such as paramedics and accident and emergency teams.

Between July 2022 and July 2023 DPP responded to 528 safety welfare incidents across Carmarthen town. Of which 149 incidents relate to alcohol or intoxication.

The table below shows there were 10 safety welfare incidents involving alcohol in Nott Square between 2021 and 2023. Six of those incidents occurred in the last 12 months.

Location	Safety Welfare (2021-2023)	Safety Welfare (Last 12 Months)
GUILDHALL SQUARE, CARMARTHEN	11	9
KING ST, CARMARTHEN	16	10
LAMMAS ST, CARMARTHEN	46	27
NOTTS SQUARE, CARMARTHEN	10	6
QUEEN ST, CARMARTHEN	6	4

## Temporal Factors

During the last 12 months there were a total of 369 alcohol related incidents between the hours of 10pm and 6am across Carmarthen Town. 7 incidents (2%) occurred in Nott Square. When including neighbouring streets of Nott square (Queen St, King St, Guildhall Square) there were 49 incidents (13%)

This can be broken down further to days of the week and times. With late Friday and Saturday night and the early hours of the following morning. The peak times incidents are reported are between 2000hrs and 0700hrs.

## Limitations

1. The statistics provided in relation to alcohol crime and incidents are likely to represent an under estimation of the true nature and extent of the problem. The picture is confused by the fact that different sources of information suggest different conclusions. Police data particularly can underestimate the amount of alcohol related violent crime taking place. It is estimated that less than a quarter of violent offences resulting in treatment in Accident and Emergency Departments are reported to the Police.
2. All information in this report has been derived from search of searches of Dyfed Powys Police crime and incident systems. Records used in gauging the level of alcohol related incidents have been extracted where a tag or modus operandi stat has been added indicating that alcohol was a factor that was present. Research has shown that these tags or stats have not been applied in all instances and due

to this limitation, it is possible that not all relevant records that relate to alcohol have been reviewed.

3. It is too complex to give the true picture in terms of how many crimes and incidents have been committed by a person under the influence of alcohol (alcohol related offender / suspect) due to proportion of offences having no suspect or offender identified or there may be a time lapse in the reporting of an offence making it difficult to establish if the offender / suspect was under the influence of alcohol at the time of the offence. In addition to this, offender(s) may have left the scene of the crime or incident prior to police arrival.
4. The manner in which some anti-social behaviour is recorded, it is not always possible to distinguish between types of incidents. Many incidents contain a wide variety of behaviours that can be deemed anti-social and there is a considerable chance that one incident can be reported by more than one complainant and to more than one agency. In addition to this, in a number of instances the person reporting may not know if the perpetrators are under the influence of alcohol or reversely the complainant may perceive the perpetrator to be under the influence, when in fact they are not.